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OPEN SPACE PROPOSED ORDINANCE AMENDMENTS SUMMARY OF MAJOR CHANGES 3-14-11

25-1-21 DEFINITIONS

• Add definitions of Common and Personal Open Space.

25-2-514 OPEN SPACE STANDARDS

• Delete this section and relocate the requirements to Sec. 25-2-776, 25-2-780, and the Open Space section of the Design Standards in Sec. 2.7.3 of Subchapter E.

25-2-560 TO 564 MULTIFAMILY RESIDENCE DISTRICT REGULATIONS

- Delete the open space requirements from these sections and combine them with the Open Space section of the Design Standards in Sec. 2.7 of Subchapter E.
- Change the method of calculating open space from a per-unit basis to a per-site basis.

25-2-763 CERTAIN REGULATIONS INAPPLICABLE OR SUPERSEDED [UNIVERSITY NEIGHBORHOOD OVERLAY]

• Delete the provision which exempts UNO from the open space requirements.

25-2-776 CONDOMINIUM RESIDENTIAL USE

- Apply open space requirements to condominiums regardless of zoning district.
- Exempt condominiums from open space requirements if they provide affordable housing and are within ¼ mile of public parkland.
- Allow condominiums with less than 10 units to provide personal open space in lieu of common open space.

25-2-780 MULTIFAMILY RESIDENTIAL USE [new section]

- Require multifamily development to comply with open space requirements of Subchapter E.
- Exempt multifamily uses from open space requirements if they provide affordable housing and are within ¼ mile of public parkland.
- Allow multifamily uses with less than 10 units to provide personal open space in lieu of common open space.

SUBCHAPTER E

2.7. PRIVATE COMMON OPEN SPACE AND PEDESTRIAN AMENITIES

2.7.2. Applicability

• Require open space for all site plans two acres or larger, instead of five acres or larger, and all multifamily and condominium uses.

2.7.3 Standards

2.7.3.A. Amenity Required

- Change requirement from two percent of the net site area to five percent of the gross site area.
- Provide other options for satisfying the requirement of an amenity.
- Increase the minimum size of amenities
- Provide standards for different types of amenities.
- Allow 10% reduction in open space if play areas for children are provided.

2.7.3.B. Location Criteria

- Allow for other types of open space to be provided.
- Encourage provision of trail connections.

2.7.3.C. Areas Not Credited

• Clarify that required street yards may not be included in open space calculation.

2.7.3.D. Design Criteria

- Include standards for surfacing.
- Allow above-ground facilities to satisfy 100% of the open space requirement in CBD, DMU, VMU, V, and UNO districts.
- Allow streetscape improvements in public right-of-way to satisfy the open space requirement in CBD, DMU, VMU, and V districts unless the City participates or the improvements are required by CURE zoning

2.7.3.F. Fee in Lieu

• Make the fee an option only in event of impracticality or hardship.

OPEN SPACE PROPOSED ORDINANCE AMENDMENTS DRAFT 3-14-11

§ 25-1-21 **DEFINITIONS**

(70) PRIVATE COMMON OPEN SPACE means a privately-owned an-outdoor or unenclosed area, located on the ground or on a roof, balcony, deck, porch, or terrace, designed and accessible for outdoor living, recreation, pedestrian access, or landscaping, and intended for use by the residents, employees, and/or visitors to a development, excluding parking facilities, driveways, utility, and service areas.

PRIVATE PERSONAL OPEN SPACE means a privately-owned outdoor or unenclosed area, located on the ground or on a roof, balcony, deck, porch, or terrace, designed and accessible for outdoor living, recreation, pedestrian access, or landscaping, and intended for use solely by the individual residents of a condominium or multifamily dwelling unit.

§ 25-2-514 OPEN SPACE STANDARDS.				
—(A)	(A) A required open space must comply with the requirements of this section.			
(B)	For a use with ten or more dwelling units, at leace must be common open space.	east 25 percent of the required		
surface :	The surface of a required open space must be so must consist of lawn, garden, flagstone, wood perviceable, dust free material.	suitable for outdoor activities. A blanking, concrete, asphalt, or		
	Except as otherwise provided in this subsection anywhere on the site.	on, a required open space may be		
	1) Not more than 30 percent of the required op alcony, or other area above ground level.	pen space may be located on a		
(2	2) Open space may not be located in a require	d street yard.		
drivewa :	3) Open space may not be located in an off-stray, or service area, except as permitted in Chapte eet Parking And Loading Requirements).	reet parking or loading areas, er <u>25-6, Appendix A</u> (Tables Of		
(E)	This subsection prescribes the size and shape of	of a required open space.		
	1) An area of common open space must contain than 15 feet across in each direction.	in at least 300 square feet and be		

An area of private open space on ground level must contain at least 100 square feet and be not less than ten feet across in each direction. (3) An area of private open space above ground level must contain at least 50 square feet and be not less than five feet across in each direction. (4) In determining the amount of open space on a roof, an area occupied by a vent or structure that does not enhance the usability of the space is excluded. (F) This subsection provides for the covering of a required open space. (1) Not more than 50 percent of ground level open space may be covered by a fixed manmade obstruction, including a roof, balcony, or building projection. (2) Open space above ground level may be covered, but must have at least one exterior side open and unobstructed, except for railings or balustrades. (G) Required open space must be permanently maintained § 25-2-560 MULTIFAMILY RESIDENCE LIMITED DENSITY (MF-1) DISTRICT REGULATIONS. The minimum open space for each dwelling unit is 300 square feet. Source: Section 13-2-638; Ord. 990225-70; Ord. 031211-11. § 25-2-561 MULTIFAMILY RESIDENCE LOW DENSITY (MF-2) DISTRICT REGULATIONS. (C) The minimum open space for each dwelling unit is 200 square feet. Source: Section 13-2-640; Ord. 990225-70; Ord. 031211-11. § 25-2-562 MULTIFAMILY RESIDENCE MEDIUM DENSITY (MF-3) DISTRICT REGULATIONS. The minimum open space for each dwelling unit is 150 square feet. Source: Section 13-2-641; Ord. 990225-70; Ord. 031211-11. § 25-2-563 MULTIFAMILY RESIDENCE MODERATE-HIGH DENSITY (MF-4) AND MULTIFAMILY RESIDENCE HIGH DENSITY (MF-5) DISTRICT REGULATIONS.

(C) The minimum open space for each dwelling unit is 100 square feet.

Source: Sections 13-2-642 and 13-2-643; Ord. 990225-70; Ord. 031211-11.

§ 25-2-564 MULTIFAMILY RESIDENCE HIGHEST DENSITY (MF-6) DISTRICT REGULATIONS.

— In a multifamily residence highest density (MF-6) district, the minimum open space for each dwelling unit is 100 square feet.

25-2-763 CERTAIN REGULATIONS INAPPLICABLE OR SUPERSEDED [UNIVERSITY NEIGHBORHOOD OVERLAY]

(C) For a multi-family residential use, minimum site area and open space requirements of this subchapter do not apply.

25-2-776 CONDOMINIUM RESIDENTIAL USE

- (F) Except as provided in Subsection (B), a condominium use with 10 or more dwelling units in a building constructed after the effective date of this ordinance must comply with the open space requirements in Sec. 2.7 of Subchapter E.
- (G) A condominium use that meets the affordability requirements of Sec. 4.3.3 of Subchapter E is not required to provide on-site open space if it is located within ¼ mile safe walking distance of an existing and developed public park or multi-use trail, measured from the boundary of the site to the nearest public entrance of the park or multi-use trail.
- (H) A condominium use with less than ten dwelling units must provide private personal open space equivalent to 5 percent of the net site area of the property. An area of private personal open space at ground level must contain at least 100 square feet and be not less than ten feet across in each direction. An area of private personal open space above ground level must contain at least 50 square feet and be not less than five feet across in each direction.

25-2-780 MULTIFAMILY RESIDENTIAL USE

- (A) Except as provided in Subsection (B), a multifamily use with 10 or more dwelling units in a building constructed after the effective date of this ordinance must comply with the open space requirements in Sec. 2.7 of Subchapter E.
- (B) A multifamily use that meets the affordability requirements of Sec. 4.3.3 of

 Subchapter E is not required to provide on-site open space if it is located within

 1/4 mile safe walking distance of an existing and developed public park or multiuse trail, measured from the boundary of the site to the nearest public entrance of
 the park or multi-use trail.
- (C) A multifamily use with less than ten dwelling units must provide private personal open space equivalent to 5 percent of the net site area of the property. An area of

private personal open space at ground level must contain at least 100 square feet and be not less than ten feet across in each direction. An area of private personal open space above ground level must contain at least 50 square feet and be not less than five feet across in each direction.

SUBCHAPTER E

§ 2.7. PRIVATE COMMON OPEN SPACE AND PEDESTRIAN AMENITIES.

2.7.1. Purpose. Open air and semi-enclosed public gathering spaces can act as central organizing elements in a large development. They can also help to shape the relationship between different land uses and provide focal points and anchors for pedestrian activity. Goals and requirements for common open space and pedestrian amenities complement the Austin Code's requirements for dedicated public open space and parks, and serve similar purposes.

2.7.2. Applicability. The following table summarizes the applicability of this section:

Standard	Applies if the Principal Street Is:	Applies to the Following:
2.7. Private Common_Ope Space_ and Pedestrian Amenities	n All roadway types	All site plans five two acres in size or larger, and all multifamily and condominium uses except as provided in 25-2-776 and 25-2-780.

2.7.3. Standards.

- A. Amenity Required. All development subject to this section shall devote a minimum of two five percent of the net gross site area to one or more of the following types of private common open space or pedestrian amenities:
- 1. A natural and <u>undisturbed_undeveloped</u> private common open space, for use of the residents, employees, and visitors to the development.
- 2. A landscape area other than one required by <u>Subchapter C</u>, <u>Article 9</u> (*Landscaping*), provided such landscaped area has a minimum depth and width of <u>10-20</u> feet and a minimum total area of 650 square feet. The area shall include pedestrian amenities <u>to</u> support these places as gathering areas.

- 3. A playground, patio, or plaza with outdoor seating areas, provided the playground, patio, or plaza has a minimum depth and width of ten-20 feet and a minimum total area of 300-650 square feet. The area shall include pedestrian amenities including fully or partially shaded spaces with flexible or permanent seating to support these places as gathering areas.
- 4. A play area with amenities and /or equipment suitable for children under nine years of age, provided the play area has a minimum depth and width of 20 feet and a minimum total area of 650 square feet. Play -areas shall comply with the most current Consumer Product Safety Commission guidelines for playgrounds as well as ASTM International standards as applicable and shall have impediments between the activity area and any nearby vehicular drives or parking areas to minimize the opportunities for young children to wander into traffic. Such impediments may include berms, fencing, landscaping or other barriers as appropriate to the site and which meet safety standards. Play areas shall include partially-shaded areas with flexible or permanent seating for adult supervision. A project which chooses this option may reduce the total amount of open space required by 10 percent.
- Spaces that provide educational, historic, or cultural features, or sensory experiences such as culinary, therapeutic or sculptural gardens; soundscapes; and interactive water features
- 6. Swimming pool, wading pool, or splash pad.
- Water quality and storm water detention ponds designed as an amenity and approved by the Director.
- 8. A multi-use trail proposed in the City of Austin Trails Master Plan, Austin Parks and Recreation Long-Range Plan, Sidewalk Master Plan, or Bicycle Plan.
- 9. Basketball, tennis, volleyball, or other sport courts or playing fields.
- 10. A combination of the above-listed amenities. (See Figure 44.)

Click here for Figure 44: Examples of open space amenities

Developments with primarily residential uses are encouraged to comply with this requirement by setting aside private common open space, while developments with a mix of uses or primarily non-residential uses are encouraged to comply by providing one or more of the other listed amenities.

B. Location Criteria. To the maximum extent feasible, where significant natural and scenic resource assets exist on a property, the developer shall give priority to their preservation as private common open space. In reviewing the proposed location of

private common open space areas, the Director shall use all applicable plans, maps, and reports to determine whether significant resources exist on a proposed site that should be protected, with priority being given to the following areas (which are not listed in a particular order):

- 1. Wetlands; native prairies or meadows
- 2. Flood hazard areas;
- 3. Lakes, rivers, and stream/riparian -corridors;
- 4. Tree preservation areas (See Figure 45.); and
- 5. Karst areas.
- 6. Cultural or historically significant structures, landscapes, features and/or places
- 7. Agricultural lands used for cultivation of local produce

Where private common open space areas, trails, parks, or other public spaces exist or are proposed in the City of Austin Trails Master Plan, Austin Parks and Recreation Long-Range Plan, Sidewalk Master Plan, or Bicycle Plan within or adjacent to the tract to be subdivided or developed, the private common open space or pedestrian amenity shall, to the maximum extent feasible, be located to adjoin, extend, and enlarge the presently existing or proposed trail, park, or other open area land. Public access easements may be required in order to guarantee public access to these facilities.

Click here for Figure 45: Example of tree preservation during construction

- C. Areas Not Credited. Lands within the following areas shall not be counted towards private common open space or pedestrian amenities required by this section:
 - 1. Private yards; Open space in a required street yard
 - 2. Public or private streets or rights of way, except as provided in (D)(5);
- 3. Parking areas and driveways for dwellings Off-street parking, loading areas, driveways, and service ;areas; and
- 4. Water quality and storm water detention ponds, unless <u>designed as an accessible amenity and approved</u> by the Director.
- D. **Design Criteria.** Land set aside for private common open space or pedestrian amenities pursuant to this section shall meet the following design criteria, as relevant:

- 1. Common open space areas shall be located so as to be readily accessible and useable by residents or visitors in various locations of the development, unless the lands are sensitive natural resources and access should be restricted.
- 2. <u>The lands-Open space areas</u> shall be compact and contiguous unless the land open space is shall be used as a continuation of an existing trail, or specific or unique topographic features that are adjacent or adjoining. require a different configuration. An example of such topographic features would be the provision of a trail or private open area along a riparian corridor.
- 3. Where private common open space areas, trails, parks, or other public spaces exist_adjacent to the tract to be subdivided or developed, the private common open space or pedestrian amenity shall, to the maximum extent feasible, be located to adjoin, extend, and enlarge the presently existing trail, park, or other open area land. The surface of a required open space must be suitable for outdoor -activities. A surface must consist of lawn, garden, flagstone, wood planking, concrete, or other serviceable, dust free material. Asphalt or similar surfacing may be used for designated recreation areas such as multi-purpose trails, tennis courts, and basketball courts. Decomposed granite may be used if approved by the Director and if accessibility requirements are met. A combination of different materials is encouraged.
- 4. Except in the CBD, DMU, VMU, V, and UNO zoning districts, not more than 30 percent of the required open space may be located on a roof, balcony, or other area above ground level. In determining the amount of open space on a roof, an area occupied by a vent, mechanical equipment or structure that does not enhance the usability of the space is excluded.
- 5. In the CBD, DMU, VMU, and V zoning districts, streetscape improvements within public right-of-way may be included in the calculation of open space except for the area within the Clear Zone as defined in Subchapter E. This provision does not apply to streetscape projects for which the City participates in the cost of the improvements or which are required to be constructed as a condition of CURE zoning.
 - 6. This subsection provides for the covering of a required open space.
- a. Not more than 50 percent of ground level open space may be covered by a fixed manmade obstruction, including a roof, balcony, or building -projection. Roof gardens and sculptural elements that are accessible to the public will not be considered manmade obstructions.
 - b. Open space above ground level may be covered, but must have at least one exterior side open and unobstructed, except for railings or balustrades.

- E. **Maintenance.** All private common open space or pedestrian amenity areas shall be <u>permanently</u> maintained by the owners of the development.
- F. **Fee In Lieu.** Instead of providing private common open space or pedestrian amenities as required in this section, the developer of a property located within the urban roadways boundary (as defined in <u>Article 5</u> of this Subchapter) may request approval to deposit with the city a nonrefundable cash payment, based on a formula established by the council <u>rule</u>. The Director shall review the request and accept or deny the request <u>based on established criteria</u> no later than 15 days following its receipt. The Director <u>may approve payment of the fee upon determining that provision of on-site open space is impractial or unreasonable due to physical characteristics or the site or undue financial <u>hardship</u>.</u>



AUSTIN DESIGN COMMISSION

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WIGINTON

GEORGE ADAMS
EXECUTIVE LIAISON

JORGE E. ROUSSELIN STAFF LIAISON RE: Open Space Requirements Amendments

February 28, 2011

Dear Mayor & Members of the City Council,

The Open Space Committee of the Design Commission was presented with proposed Open Space Requirements Amendments to the City Code by Mr. George Zapalac. Mr Zapalac presented the open space analysis by his office and proposed various code amendments.

Following deliberation and discussion, The Design Commission proposes the following for your consideration:

- Consider evaluating buildings in their neighborhood context to recognize existing public open space in the vicinity such that this public open space may count towards the open space requirement for Downtown buildings;
- Consider improvements beyond the Great Streets minimum standard sidewalks by a development or building to count towards the open space requirements;
- Encourage and incentivize public open space immediately adjacent to the ROW;
- Consider proposing requirements for Downtown which match the existing requirements for TODs; and
- Reviewing the policy of open space requirements periodically to examine compliance and proper application of amendments in response to market conditions.

Please contact us should you have any questions on the above items.

We appreciate the opportunity to comment on this project.

Sincerely,

Bart Whatley

Chair, City of Austin Design Commission



Austin/Travis County Health and Human Services Department Early Childhood Council



January 13, 2011

Chairperson

Aletha Huston

Vice-Chairperson

Kvle Holder

Members

Albert Black
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Anna Lisa Fahrenthold
Rhonda Paver
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Cindy Rojas Rodriguez
Natasha Rosofsky

Margie Sanford Debra Keith-Thompson Avis Wallace

Early Childhood Council City of Austin HHSD P. O. Box 1088 Austin, Texas 78767

(512) 972-5028

George Zapalac

Planning and Development Review Department

City of Austin

Austin, Texas

Dear Mr. Zapalac:

Thank you so much for attending two meetings of the Early Childhood Council for the presentation and discussion about the proposed Open Space ordinance.

As you and the City Council resolution requested, the Early Childhood Council acted on a recommendation about the ordinance. A motion to support the ordinance with the recommendation that it have stronger provisions to require children's play spaces was passed unanimously at the ECC's January 11, 2011 meeting.

In the discussion about the motion, Council members expressed concerns that, among the many options provided for open space, playscapes for children may be less attractive to developers in terms the amount of space, expense, and mixed use. Therefore, the motion included a recommendation to make that component a more compelling choice for developers.

Children, families, and child care are frequently affected by development issues. On behalf of the Early Childhood Council I want to express our appreciation for being included in the deliberations about the Open Space ordinance, and encourage you to return to the ECC as other child-related issues occur.

Sincerely yours,

Aletha C. Huston

Chair

xc: Bert Lumbreras, Assistant City Manager

alethe C Huston

David Lurie, HHSD Director

Vince Cobalis, HHSD Human Services Assistant Director



PRELIMINARY AFFORDABILITY IMPACT STATEMENT NEIGHBORHOOD HOUSING AND COMMUNITY DEVELOPMENT CITY COUNCIL AGENDA: PENDING CASE NUMBER: PENDING

PROPOSED RULES POSTING::	PROPOSED OPEN SPACE ORDINANCE AMENDMENTS	
IMPACT ON REGULATORY BARRIERS TO HOUSING DEVELOPMENT	☐ INCREASE ☐ DECREASE ☐ NO IMPACT	
LAND USE / ZONING OPPORTUNITIES FOR AFFORDABLE HOUSING DEVELOPMENT	☐ INCREASE ☐ DECREASE ☐ NO IMPACT	
IMPACT ON COST OF DEVELOPMENT	☐ INCREASE ☐ DECREASE ☐ NO IMPACT	
IMPACT ON PRODUCTION OF AFFORDABLE HOUSING	☐INCREASE ☐ DECREASE ☐ NO IMPACT	
PROPOSED CHANGES IMPACTING HOUSING AFFORDABILITY:	THE AFFORDABLE HOUSING INCENTIVE TASK FORCE RECOMMENDED THE "GREENFIELD" INCENTIVES (SECT 25-2-567) GIVEN TO DEVELOPMENTS OF AFFORDABLE MULTI-FAMILY PROJECTS TO BE BUILT ON PREVIOUSLY VACANT PROPERTY. NHCD FEELS STRONGLY THAT THE PROPOSED AMENDMENT WOULD NEGATE THE INCENTIVE FOR AFFORDABLE DEVELOPMENT. THE INCREASED OPEN SPACE PROPOSAL WOULD MEAN A POTENTIAL DECREASE IN THE AMOUNT OF UNITS ALLOWED. IN ADDITION, MIXED INCOME DEVELOPMENTS WOULD STILL HAVE TO PAY THE PARKLAND DEDICATION FEE.	
ALTERNATIVE LANGUAGE TO MAXIMIZE AFFORDABLE HOUSING OPPORTUNITIES:	CERTIFIED AFFORDABLE MULTI-FAMILY PROJECTS WOULD BE SUBJECT TO CURRENT MULTI-FAMILY OPEN SPACE REGULATIONS.	
Other Housing Policy Considerations:	NOTE: THIS IS A PRELIMINARY AIS. A FINAL AIS WILL RECEIVE THE DIRECTOR'S SIGNATURE.	
Date Prepared:	FEBRUARY 23, 2011	
DIRECTOR'S SIGNATURE:ELIZABETH A. SPENCER		